

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 IO-11 ACDA-05 SAJ-01 OMB-01

EB-07 SIL-01 LAB-04 FAA-00 DOTE-00 /083 W

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O R 281630Z JAN 76

FM USMISSION USBERLIN

TO AMEMBASSY BONN IMMEDIATE

INFO SECSTATE WASHDC IMMEDIATE 1913

AMEMBASSY ANKARA

AMEMBASSY BERLIN UNN

AMCONSUL ISTANBUL

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L USBERLIN 0156

E.O. 11652: GDS

TAGS: PFOR, EAIR, WB, US, FR, UK, TR, GW, GE

SUBJECT: WEST BERLIN TURKISH WORKER FLIGHTS

REFS: 75 BONN 20256; 75 ANKARA 9288, 75 ISTANBUL 4227; 75 USBERLIN 24  
26

1. SUMMARY: SENAT HAS AGAIN ASKED FOR ALLIED  
INTERVENTION AGAINST THY. ALLIED ROLE LIKELY TO  
BECOME PUBLIC. WE SUGGEST MOVING AHEAD WITH  
EMBASSY BONN'S PROPOSAL TO RE-STRUCTURE AIRLINE-  
AGENT CHARTER ARRANGEMENTS IN ORDER TO LOWER FARES  
FROM WEST BERLIN TO ISTANBUL, PERHAPS TO INCLUDE  
SOME SUBSIDY FOR TURKISH WORKER TRAFFIC ON ALLIED  
AIRLINES. END SUMMARY:

2. AT REGULAR MEETING WITH SENAT LIAISON OFFICERS  
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AFTERNOON OF JAN 27, CHANCELLERY CHIEF HERZ ASKED

OFFICIALLY THAT ALLIES NOW CONSIDER FORMALLY GRANTING SENAT APPROVAL TO UNDERTAKE COUNTERMEASURES AGAINST THY AS PROVIDED IN BK/O(62)5. HE NOTED THAT FRG EFFORTS TO OBTAIN IMPROVEMENT IN TURKISH POSITION HAVE BEEN FRUITLESS. ALTHOUGH TURKS AT VARIOUS TIMES HAD AGREESLO IMPROVEMENTS, SUCH AS REDUCTION IN NUMBER OF SEEKLY FLIGHTS TO SCHOENEFELD, "NOTHING HAD EVER COME OF THEM." HERZ THOUGHT ANY FURTHER EFFORTS BY FRG WERE POINTLESS. HE ADDED THAT TURKS HAD NOTED THAT AIRLINES INVOLVED WERE NOT GERMAN NOR WERE PASSENGERS. HERZ THEREFORE SUGGESTED THAT TWO ALLIED POWERS WHOSE AIRLINES HAVE BEEN AFFECTED BY INCREASED THY COMPETITION CONSIDER TAKING MATTER UP WITH TURKS DIRECTLY, PERHAPS IN CONCERT WITH FRG. HERZ NOTED IN CONCLUSION THAT THY TRAFFIC AT SCHOENEFELD WAS DOUBLING FROM YEAR TO YEAR AND THAT SOMETHING HAD TO BE DONE ABOUT IT.

3. HERZ LATER SEPARATELY INFORMED BRITISH (CHAIRMAN) SENAT LIAISON OFFICER THAT CDU HAD REQUESTED THY MATTER BE PLACED ON AGENDA OF JAN 29 HOUSE MEETING AS URGENT QUESTION. HE EXPECTS THAT CDU WILL ASK WHAT MEASURES SENAT PLANS TO TAKE, AND THAT SENAT SPOKESMAN WILL REPLY THAT MATTER BEING DISCUSSED WITH ALLIES.

4. HERZ'S APPROACH ALSO PROBABLY REFLECTED RECENT VOTE WITHIN SPD CAUCUS IN HOUSE OF REPS ASKING THAT SENAT RAISE AGAIN WITH ALLIES POSSIBILITY OF TAKING PUNITIVE MEASURES AGAINST THY.

5. HERZ DID NOT SPECIFY WHICH THY MEASURES (INTRODUCTION OF LARGE CAPACITY JETS, SCHEDULED SERVICE, OR ALLEGED DUMPING PRICES) SENAT WISHED TO CURTAIL, NOR DID HE PROVIDE ANY ADDITIONAL DETAILS. RATHER HE FOCUSED ON CENTRAL ISSUE THAT MORE AND MORE TURKS WERE FLYING VIA SCHOENEFELD TO DISADVANTAGE OF ECONOMY OF WESTERN SECTORS. (LATEST FIGURES SHOW 40 PERCENT OF TURKISH WORKERS USED SCHOENEFELD IN DECEMBER, AS COMPARED WITH PREVIOUS HIGH OF 30 PERCENT.) HERZ  
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OBVIOUSLY AWARE THAT MOST VEHEMENT LOCAL OPPOSITION TO ANY INVOCATION OSBK/O(62)5 ORIGINATES WITH FRENCH AND HE SOUGHT TO CIRCUMVENT THIS FRENCH INTRANSIGENCE BY SUGGESTING THAT ISSUE WAS PRIMARILY COMMERCIAL ONE INVOLVING AIRLINES OF TWO ALLIED POWERS.

6. IN 75 USBERLIN 2426 WE SUGGESTED THERE WERE AT LEAST FOUR OPTIONS AVAILABLE FOR DEALING WITH CONTINUED

LOSS OF AIR TRAFFIC FROM WESTERN SECTORS, NAMELY,  
(A) IMPOSITION OF BK/O(62)5, (B) FRG-GOT BILATERAL  
ACTION, (C) TRIPARTITE ALLIED DEMARCHE TO GOT, AND  
(D) PRESSURING TURKISH WORKERS. A FIFTH AND IMAGINATIVE  
OPTION PROPOSED BY EMBASSY BONN (75 BONN 20256) WAS  
(E) RESTRUCTURING CHARTER ARRANGEMENT BETWEEN ALLIED  
AIRLINES AND TRAVEL AGENTS SO THAT FARES FROM TEGEL  
WOULD BE MORE COMPETITIVE WITH RATES FROM SCHOENEFELD.

7. HERZ SUBSEQUENTLY TOLD US THAT OPTION (D) WOULD  
ONLY BE EFFECTIVE AFTER SEVERAL YEARS, THAT IS, IN  
1978 OR 1979 (75 USBERLIN 2540). HE HAS NOW TOLD  
US SENAT CONSIDERS OPTION (B) A FAILURE. FURTHERMORE,  
CURRENT DIFFICULTIES IN US-TURKISH RELATIONS MAKE  
BOTH OPTIONS (A) AND (D) PROBLEMATIC. CONSEQUENTLY,  
BEST POSSIBILITY FOR MOVEMENT APPEARS TO BE DIRECTION  
OF COMMERCIAL OPTION (E) PROPOSED BY EMBASSY BONN.

8. IF CONSULTATIONS ON OPTION (E) AMONG THREE ALLIED  
CIVIL AIR ATTACHES ARE SUFFICIENTLY ADVANCED, WE  
SUGGEST THEY MIGHT USE THEIR JOINT VISIT TO BERLIN  
JAN 29-30 TO PUT THIS OPTION TO AIRLINE REPS HERE.  
IF CAA'S BELIEVE SENAT COULD PLAY USEFUL ROLE WITH  
BERLIN CHARTER OPERATORS IN THIS REGARD, WE WOULD WANT  
TO ASK FOR SENAT ASSISTANCE AT EARLY DATE. IN  
MEANTIME WE ASSUME CAA'S WOULD WANT TO CONSULT WITH  
FRG OFFICIALS TO OBTAIN BONN VIEW ON OUTCOME OF MOST  
RECENT DISCUSSIONS WITH TURKS.

9. AS VARIANT OR PERHAPS INCREMENT TO EMBASSY BONN'S  
901, (E) WE SUGGEST CONSIDERATION BE GIVEN TO  
REDUCING COST OF WEST BERLIN ORIGIN FLIGHTS BY PER  
SEAT SUBSIDY FUNDED FROM OCCUPATION COST BUDGET.  
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EXPENDITURE MIGHT BE JUSTIFIED AS SUPPORTING ALLIED  
RESPONSIBILITY FOR ECONOMIC WELL-BEING OF CITY.  
SINCE FRG FUNDS ENTIRE OCB AND SINCE BUDGET INCREASES  
ARE BEING DISCOURAGED, SUGGESTING THIS VARIANT TO  
GERMANS WOULD HAVE ADVANTAGE OF SMOKING OUT REAL  
FRG EVALUATION OF OPTION (B) AND MIGHT INCREASE FRG  
AND SENAT INTEREST IN ASSISTING US WITH OPTION (E),  
PARTICULARLY IN AREA OF PERSUADING GERMAN AND TURKISH  
TRAVEL AGENTS TO REDUCE THEIR FEES.

10 SINCE MORGENPOST OF JAN 28 HAS REPORTED FACT OF  
CDU URGENT QUESTION, AND SENAT ON JAN 29 WILL LIKELY  
REPLY THAT IT HAS PASSED THE BUCK TO THE ALLIES, WE  
CAN EXPECT THAT ENTIRE MATTER WILL SOON BE THOROUGHLY  
VENTILATED IN PUBLIC. WE HAVE ACCORDINGLY SUGGESTED

TO THE BRITISH (AS CHAIRMAN) THAT ALLIES PREPARE SOME  
KIND OF PRESS LINE AS SOON AS POSSIBLE. GEORGE

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## Message Attributes

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